## Message Text

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E.O. 11652: XGDS-1 TAGS: PARM SUBJECT: AMBASSADOR JOHNSON'S STATEMENT OF NOVEMBER 5, 1974 (SALT TWO - 493)

THE FOLLOWING IS STATEMENT DELIVERED BY AMBASSADOR JOHNSON AT THE SALT TWO MEETING OF NOVEMBER 5, 1974

STATEMENT BY AMBASSADOR JOHNSON NOVEMBER 5, 1974

MR. MINISTER

I

SINCE WE ARE ABOUT TO BEGIN A RECESS IN OUR CURRENT SERIES OF MEETINGS, IT SEEMS TO ME APPROPRIATE TODAY TO TAKE A BROAD LOOK AT WHERE WE STAND. THEREFORE, BEFORE WE LEAVE I WANT TO SHARE WITH YOU SOME OF OUR THOUGHTS AND SOME OF OUR HOPES ABOUT THESE NEGOTIATIONS.

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MY GOVERNMENT HAS MADE CLEAR WHAT IT WANTS TO ACCOMPLISH IN THESE REGOTIATIONS

WE WANT TO REDUCE THE RISK OF NUCLEAR WAR, NOT SIMPLY FOR THE IMMEDIATE FUTURE, BUT FOR GENERATIONS YET UNBORN. WE WANT MANKIND NEVER TO KNOW THE HOLOCAUST OF NUCLEAR WARFARE.

WE WANT TO PREVENT AN UNCONSTRAINED ARMS COMPETITION. SUCH A COMPETITION WOULD NOT STRENGTHEN THE NATIONAL SECURITY OF EITHER OF OUR COUNTIRES. IT WOULD STRENGTHEN ONLY THE CORROSIVE ATTITUDES OF HOSTILITY AND SUSPICION.

WE WANT TO ACHIEVE AN EQUITABLE AGREEMENT ON THE FURTHER LIMITATION OF STRATEGIC OFFENSIVE ARMS UNTIL 1985. SUCH AN AGREEMENT WOULD SERVE TO REDUCE UNCERTAINTIES AND TO BUILD CONFIDENCE ON BOTH SIDES. IT WOULD MOVE US FURTHER TOWARD THE CONSTRUCTIVE RELATIONSHIP THAT BOTH OF OUR GOVERNMENTS HAVE PLEDGED THEMSELVES TO SEEK WITH EACH OTHER.

IN OUR PURSUIT OF THESE NEGOTIATIONS, WE ARE PROCEEDING ON THE BASIS THAT THE SOVIET GOVERNMENT SHARES THESE GOALS.

III

I SEE OUR TASK IN THESE NEGOTIATIONS AS DETERMINING HOW WE CAN BEST MOVE TOGETHER TOWARD THESE GOALS.

THE ROOTS OF OUR NEGOTIATIONS -- AS YOU, MR. MINISTER, PERSONALLY KNOW SO WELL - REACH BACK FIVE YEARS WHEN OUR TWO GOVERNMENTS VOLUNTARILY DECIDED TO BEGIN EFFORTS TO LIMIT THE STRATEGIC ARMS THAT GUARD THE NATIONAL EXISTENCE OF OUR RESPECTIVE COUNTRIES. THIS JOINT UNDERTAKING REFLECTED OUR MUTUAL RECOGNITION OF THE TERRIBLE POWER OF NUCLEAR WEAPONS THAT COULD DESTROY VIRTUALLY EVERYTHING WHICH MANKIND OVER THE CENTURIES HAS SUFFERED AND SACRIFICED TO ACHIEVE. IT ALSO REFLECTED RECOGNITION THAT MUTUAL RESTRAINT WOULD BENEFIT NOT ONLY OUR TWO COUNTRIES, BUT INDEED THE ENTIRE WORLD.

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IN THE BEGINNING THESE NEGOTIATIONS FACED UNMAPPED TERRITORY.
YET BY 1972, OUR TWO GOVERNMENTS SUCCEEDED IN FINDING A MUTUALLY
ACCEPTABLE WAY TO LIMIT ABM DEFENSES AND TO LIMIT, FOR AN INTERIM
PERIOD, SOME STRATEGIC OFFENSIVE ARMS. THEN IN 1974 THE LIMITATIONS
ON ABM DEFENSES WERE FURTHER EXTENDED. MEANWHILE, OUR TWO
GOVERNMENTS HAVE CONDUCTED FREQUENT CONSULTATIONS AT THE HIGHEST LEVE
L

WITH THE AIM OF ACHIEVING FURTHER LIMITATIONS ON STRATEGIC

## OFFENSIVE ARMS.

AS PART OF THIS OVERALL PROCESS, OUR TWO DELEGATIONS FOR THE PAST 24 MONTHS HAVE BEEN ENGAGED IN EXPLORING HOW WE MIGHT FURTHER CONSTRAIN THESE ARMS. INDEED, THIS MEETING TODAY IS OUR 74TH SESSION IN GENEVA.

MR. MINISTER, I SHARE YOUR VIEW THAT WE HAVE ACCOMPLISHED USEFUL WORK DURING THIS PERIOD. EACH DELEGATION HAS ADVANCED VIEWS ON WHAT IT CONSIDERS WOULD BE AN EFFECTIVE WAY TO PROCEED TOWARD A NEW

AGREEMENT. EACH DELEGATION HAS HAD THE OPPORTUNITY TO HEAR AND TO QUESTION THE VIEWS PRESENTED BY THE OTHER SIDE. THIS PROCESS OF MUTUAL EXCHANGE, I BELIEVE, HAS HELPED EACH DELEGATION TO DEVELOP A BETTER UNDERSTANDING OF HOW THE OTHER SIDE VIEWS THE STRATEGIC RELATIONSHIP BETWEEN OUR TWO COUNTRIES.

DURING OUR CURRENT SERIES OF MEETINGS, BOTH DELEGATIONS HAVE ACKNOWLEDGED THAT OUR NEW ASSIGNMENT OF WORKING OUT AN AGREEMENT FOR A DEFINITE TIME PERIOD PROVIDES FRESH OPPORTUNITIES. BOTH DELEGATIONS HAVE SET FORTH THEIR VIEWS ON THE BASIC CONCEPTS THAT THEY BELIEVE SHOULD GUIDE US TOWARD AN AGREEMENT. YOU, MR. MINISTER, AND I HAVE AGREED THAT EACH OF US HAS ACCOMPLISHED THE MISSION WITH WHICH WE WERE CHARGED AND THAT A RECESS IS NOW PROPERLY IN ORDER.

MR. MINISTER, IF YOU WILL PERMIT ME A PERSONAL REMARK, WHEN I REFLECT ON MY YEARS OF DIPLOMATIC SERVICE, I AM IMPRESSED BY THE SUCCESSES THAT WERE ACHIEVED BECAUSE GOVERNMENTS WERE ALERT TO NEW OPPORTUNITIES AND BY THE FAILURES THAT WERE SUFFERED BECAUSE OPPORTUNITIES WENT UNRECOGNIZED OR WERE IGNORED. AS WE BOTH KNOW, OPPORTUNITIES CAN BE LOST. ONCE LOST, THEY DO NOT NECESSARILY COME AGAIN.

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LOOKING BACK OVER FIVE YEARS OF SALT NEGOTIATIONS, LOOKING AT WHERE WE STAND AT PRESENT IN OUR NEGOTIATIONS HERE, LOOKING FORWARD TO POSSIBLE DEVELOPMENTS IN THE FUTURE, I BELIEVE IT IS FAIR TO ASK: ARE WE NEARING A TURNING POINT IN OUR EFFORTS TO WORK OUT A NEW AGREEMENT? ARE WE MOVING TOWARD THAT MOMENT WHEN, AFTER LONG PREPARATIONS, WE CAN BEGIN THE CONSTRUCTION OF AN AGREEMENT? DOES THERE NOW EXIST AN OPPORTUNITY THAT SHOULD BE SEIZED BEFORE IT SLIPS AWAY?

THE UNITED STATES DELEGATION WILL DEVOTE THE TIME OF THE RECESS TO AN INTENSIVE AND THOROUGH STUDY, TOGETHER WITH OUR COLLEGUES IN WASHINGTON, OF ALL THE FACETS OF THE TASK THAT CONFRONTS US. WE ARE DETERMINED TO OVERLOOK NO OPPORTUNITY THAT COULD LEAD US TOWARD AN EQUITABLE AGREEMENT. I LOOK FORWARD TO THE RESUMPTION OF OUR NEGOTIATIONS AT AS EARLY A DATE AS POSSIBLE

AND TO THE CONTINUATION OF OUR EFFORTS TO MOVE FORWARD TOGETHER TOWARD THE GOALS THAT WE SHARE.

FOR MY PART, MR. MINISTER, I CONTINUE TO BE OPTIMISTIC THAT THESE EFFORTS WILL BE SUCCESSFUL. JOHNSON

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